

**AMENDMENT IN THE NATURE OF A SUBSTITUTE**  
**TO H.R. 3879**  
**OFFERED BY MS. HAALAND OF NEW MEXICO**

Strike all after the enacting clause and insert the following:

**1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Simplifying Outdoor Access for Recreation Act” or the  
4 “SOAR Act”.

5 (b) TABLE OF CONTENTS.—The table of contents of  
6 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Sense of Congress regarding outdoor recreation.

**TITLE I—MODERNIZING RECREATION PERMITTING**

- Sec. 101. Definitions.
- Sec. 102. Special recreation permit and fee.
- Sec. 103. Permitting process improvements.
- Sec. 104. Permit flexibility.
- Sec. 105. Permit administration.
- Sec. 106. Permits for multijurisdictional trips.
- Sec. 107. Forest Service permit use reviews.
- Sec. 108. Liability.
- Sec. 109. Cost recovery reform.
- Sec. 110. Extension of special recreation permits.
- Sec. 111. Availability of Federal and State recreation passes.
- Sec. 112. Online purchases of America the Beautiful—The National Parks and Federal Recreational Lands Pass.

**TITLE II—ACCESSING THE OUTDOORS**

- Sec. 201. Access for servicemembers and veterans.

**TITLE III—MAKING RECREATION A PRIORITY**

- Sec. 301. Extension of seasonal recreation opportunities.

Sec. 302. Recreation performance metrics.

Sec. 303. Recreation mission.

#### TITLE IV—MAINTENANCE OF PUBLIC LAND

##### Subtitle A—Volunteers

Sec. 401. Private-sector volunteer enhancement program.

Sec. 402. Enhancing outdoor recreation through public lands service organizations.

##### Subtitle B—Priority Trail Maintenance

Sec. 411. Interagency trail management.

## 1 **SEC. 2. DEFINITIONS.**

2 In this Act:

3 (1) **FEDERAL LAND MANAGEMENT AGENCY.**—

4 The term “Federal land management agency” has  
5 the meaning given the term in section 802 of the  
6 Federal Lands Recreation Enhancement Act (16  
7 U.S.C. 6801).

8 (2) **FEDERAL RECREATIONAL LANDS AND**

9 **WATERS.**—The term “Federal recreational lands and  
10 waters” has the meaning given the term in section  
11 802 of the Federal Lands Recreation Enhancement  
12 Act (16 U.S.C. 6801).

13 (3) **SECRETARIES.**—Except as otherwise pro-  
14 vided in this Act, the term “Secretaries” means—

15 (A) the Secretary of the Interior; and

16 (B) the Secretary of Agriculture.

## 17 **SEC. 3. SENSE OF CONGRESS REGARDING OUTDOOR** 18 **RECREATION.**

19 It is the sense of Congress that—

1           (1) outdoor recreation and the outdoor industry  
2           that outdoor recreation supports are vital to the  
3           United States;

4           (2) access to outdoor recreation on Federal rec-  
5           reational lands and waters is important to the health  
6           and wellness of all people of the United States, espe-  
7           cially young people;

8           (3) in addition to the overall economic benefit  
9           of outdoor recreation, the economic benefits of out-  
10          door recreation on Federal recreational lands and  
11          waters creates significant economic and employment  
12          benefits to rural economies;

13          (4) Congress supports the creation of outdoor  
14          recreation sector leadership positions within State  
15          governments, as well as coordination with recreation  
16          and tourism organizations within the State to guide  
17          the growth of this sector, as evidenced by recent ex-  
18          amples in the States of Colorado, Utah, and Wash-  
19          ington;

20          (5) State and local recreation and tourism of-  
21          fices play a pivotal role in—

22                (A) coordinating State outdoor recreation  
23                policies, management, and promotion among  
24                Federal, State, and local agencies and entities;

1 (B) disseminating information, increasing  
2 awareness, and growing demand for outdoor  
3 recreation experiences among visitors across the  
4 United States and throughout the world;

5 (C) improving funding for, access to, and  
6 participation in outdoor recreation; and

7 (D) promoting economic development in  
8 the State by coordinating with stakeholders, im-  
9 proving recreational opportunities, and recruit-  
10 ing outdoor recreation businesses;

11 (6) it is vital—

12 (A) to support the coordination and col-  
13 laboration of the Federal and State land and  
14 water management agencies in the delivery of  
15 visitor services and management of outdoor  
16 recreation for the United States; and

17 (B) provide adequate staffing within Fed-  
18 eral land management agencies to facilitate sus-  
19 tainable and accessible outdoor recreation op-  
20 portunities; and

21 (7) volunteers and volunteer partnerships play  
22 an important role in maintaining public land.

1                   **TITLE I—MODERNIZING**  
2                   **RECREATION PERMITTING**

3   **SEC. 101. DEFINITIONS.**

4       In this title:

5           (1) ASSOCIATED AGENCY.—The term “associ-  
6       ated agency” means the Federal land management  
7       agency, other than the lead agency, that manages a  
8       public land unit that is the subject of a single joint  
9       special recreation permit under section 106.

10          (2) LEAD AGENCY.—With respect to a single  
11       joint special recreation permit application submitted  
12       under section 106(a), the term “lead agency” means  
13       the Federal land management agency designated to  
14       administer the single joint special recreation permit  
15       under section 106(a)(2).

16          (3) LONG-TERM SPECIAL RECREATION PER-  
17       MIT.—The term “long-term special recreation per-  
18       mit” means—

19               (A) for a public land unit managed by the  
20       Forest Service, a priority use permit; and

21               (B) for a public land unit managed by the  
22       Bureau of Land Management, a multiyear spe-  
23       cial recreation permit.

24          (4) MULTI JURISDICTIONAL TRIP.—The term  
25       “multijurisdictional trip” means a trip that—

1 (A) uses 2 or more public land units; and  
2 (B) is under the jurisdiction of 2 or more  
3 Federal land management agencies.

4 (5) PUBLIC LAND UNIT.—The term “public  
5 land unit” means—

6 (A) a unit of the National Forest System;

7 (B) a unit of the National Park System;

8 (C) a unit of the National Wildlife Refuge  
9 System;

10 (D) a district of the Bureau of Land Man-  
11 agement; and

12 (E) a project of the Bureau of Reclama-  
13 tion.

14 (6) SECRETARY CONCERNED.—The term “Sec-  
15 retary concerned” means—

16 (A) the Secretary of Agriculture, with re-  
17 spect to a public land unit described in para-  
18 graph (5)(A); and

19 (B) the Secretary of the Interior, with re-  
20 spect to a public land unit described in sub-  
21 paragraph (B), (C), (D), or (E) of paragraph  
22 (5).

23 (7) SPECIAL RECREATION PERMIT.—The term  
24 “special recreation permit” has the meaning given

1 the term in section 802 of the Federal Lands Recre-  
2 ation Enhancement Act (16 U.S.C. 6801).

3 **SEC. 102. SPECIAL RECREATION PERMIT AND FEE.**

4 (a) DEFINITIONS.—Section 802 of the Federal Lands  
5 Recreation Enhancement Act (16 U.S.C. 6801) is amend-  
6 ed—

7 (1) in paragraph (1), by striking “section 3(f)”  
8 and inserting “803(f)”;

9 (2) in paragraph (2), by striking “section 3(g)”  
10 and inserting “section 803(g)”;

11 (3) in paragraph (6), by striking “section 5”  
12 and inserting “section 805”;

13 (4) in paragraph (9), by striking “section 5”  
14 and inserting “section 805”;

15 (5) in paragraph (12), by striking “section 7”  
16 and inserting “section 807”;

17 (6) in paragraph (13), by striking “section  
18 3(h)” and inserting “section 803(h)”;

19 (7) by redesignating paragraphs (1), (3), (4),  
20 (5), (6), (7), (8), (9), (10), (11), and (13) as para-  
21 graphs (15), (1), (3), (4), (5), (6), (7), (8), (11),  
22 (10), and (14), respectively, and moving the para-  
23 graphs so as to appear in numerical order;

24 (8) by inserting after paragraph (8) (as so re-  
25 designated) the following:

1           “(9) RECREATION SERVICE PROVIDER.—The  
2           term ‘recreation service provider’ means an indi-  
3           vidual or entity that—

4                   “(A) provides outfitting, guiding, or other  
5           recreation services; or

6                   “(B) conducts recreational or competitive  
7           events, including incidental sales.”; and

8           (9) by inserting after paragraph (12) the fol-  
9           lowing:

10           “(13) SPECIAL RECREATION PERMIT.—The  
11           term ‘special recreation permit’ means a permit  
12           issued by a Federal Land Management Agency for  
13           specialized individual or group uses of Federal rec-  
14           reational lands and waters, including—

15                   “(A) for outfitting, guiding, or other recre-  
16           ation services;

17                   “(B) for recreation or competitive events,  
18           which may include incidental sales;

19                   “(C) for the use of—

20                           “(i) a special area; or

21                           “(ii) an area in which use is allocated;

22                   “(D) for motorized recreational vehicle use  
23           in compliance with an applicable travel manage-  
24           ment plan or other regulation; and

25                   “(E) for a group activity or event.”.



1 (b) SPECIAL RECREATION PERMIT AND FEE.—Sec-  
2 tion 803 of the Federal Lands Recreation Enhancement  
3 Act (16 U.S.C. 6802) is amended—

4 (1) in subsection (b)(5), by striking “section  
5 4(d)” and inserting “section 804(d)”; and

6 (2) by striking subsection (h) and inserting the  
7 following:

8 “(h) SPECIAL RECREATION PERMIT AND FEE.—

9 “(1) SPECIAL RECREATION PERMIT.—The Sec-  
10 retary may issue a special recreation permit for spe-  
11 cialized individual or group uses of Federal rec-  
12 reational lands and waters as defined in section  
13 802(13) of this Act (16 U.S.C. 6801).

14 “(2) SPECIAL RECREATION PERMIT FEE.—

15 “(A) IN GENERAL.—The Secretary may  
16 charge a special recreation permit fee in con-  
17 nection with the issuance of a special recreation  
18 permit under paragraph (1).

19 “(B) FEES FOR CERTAIN LANDS.—

20 “(i) IN GENERAL.—Subject to clauses  
21 (ii) and (iii), a special recreation permit fee  
22 under subparagraph (A) for use of Federal  
23 recreational lands and waters managed by  
24 the Forest Service, the Bureau of Land  
25 Management, the Bureau of Reclamation,

1 or the United States Fish and Wildlife  
2 Service shall not exceed the difference be-  
3 tween—

4 “(I) the sum of—

5 “(aa) 3 percent of the an-  
6 nual gross revenue of the recre-  
7 ation service provider for all ac-  
8 tivities authorized by the special  
9 recreation permit; and

10 “(bb) any applicable revenue  
11 addition; and

12 “(II) any applicable revenue ex-  
13 clusion.

14 “(ii) EXCLUSION OF CERTAIN REVE-  
15 NUES AND PAYMENTS.—In calculating the  
16 amount of a fee for a special recreation  
17 permit under clause (i), the Secretary con-  
18 cerned shall exclude—

19 “(I) revenue from goods, services,  
20 souvenirs, merchandise, gear, food,  
21 and activities provided or sold by a  
22 special recreation permit holder in a  
23 location other than the Federal rec-  
24 reational lands and waters covered by  
25 the permit, including transportation

1 costs, lodging, and any other service  
2 before or after a trip; and

3 “(II) revenue from any rec-  
4 reational services provided by a spe-  
5 cial recreation permit holder for ac-  
6 tivities on Federal recreational lands  
7 and waters for which a separate per-  
8 mit is issued.

9 “(iii) ALTERNATIVE PER-PERSON  
10 FEE.—

11 “(I) IN GENERAL.—For Federal  
12 recreational lands and waters man-  
13 aged by the Forest Service, the Bu-  
14 reau of Land Management, the Bu-  
15 reau of Reclamation, or the United  
16 States Fish and Wildlife Service, the  
17 Secretary may charge a per-person fee  
18 in connection with the issuance of a  
19 special recreation permit under para-  
20 graph (1).

21 “(II) AMOUNT OF FEE.—The  
22 total amount charged by the Secretary  
23 in connection with the issuance of a  
24 special recreation permit under para-  
25 graph (1) using a per-person fee

1 under subclause (I) shall not exceed  
2 the amount the Secretary may charge  
3 for a special recreation permit fee  
4 under subparagraph (A) and clauses  
5 (i) and (ii).

6 “(iv) EFFECT.—Nothing in this sub-  
7 paragraph affects any fee for a commercial  
8 use authorization for use of Federal rec-  
9 reational lands and waters managed by the  
10 National Park Service.

11 “(C) DISCLOSURE OF FEES.—A special  
12 recreation permit holder may inform customers  
13 of any fee charged by the Secretary under this  
14 section.

15 “(3) REPORTS.—

16 “(A) IN GENERAL.—The Secretary shall  
17 make available to holders of special recreation  
18 permits under paragraph (1) and the public an  
19 annual report describing the use of fees col-  
20 lected by the Secretary under paragraph (2).

21 “(B) REQUIREMENTS.—The report under  
22 subparagraph (A) shall include a description of  
23 how the fees are used in each public land unit  
24 (as defined in section 2 of the SOAR Act) ad-  
25 ministered by the Secretary, including an iden-

1           tification of the amounts used for specific ac-  
2           tivities within the public land unit.”.

3           (c) USE OF SPECIAL RECREATION PERMIT REV-  
4   ENUE.—Section 808 of the Federal Lands Recreation En-  
5   hancement Act (16 U.S.C. 6807) is amended—

6           (1) in subsection (a)(3)(F), by striking “section  
7       6(a)” and inserting “section 806(a)”;

8           (2) in subsection (d), by striking “section 5”  
9       each place it appears and inserting “section 805”;

10          (3) by redesignating subsections (b) through (d)  
11       as subsections (c) through (e), respectively; and

12          (4) by inserting after subsection (a) the fol-  
13       lowing:

14       “(b) USE OF SPECIAL RECREATION PERMIT FEE  
15   REVENUE.—Revenue from a special recreation permit fee  
16   may be used for—

17           “(1) the purposes described in subsection (a);  
18       and

19           “(2) expenses—

20               “(A) associated with processing applica-  
21       tions for special recreation permits; and

22               “(B) incurred in the improvement of the  
23       operation of the special recreation permit sys-  
24       tem.”.

1 (d) PERMANENT AUTHORIZATION.—Section 810 of  
2 the Federal Lands Recreation Enhancement Act (16  
3 U.S.C. 6809) is amended—

4 (1) by striking “The authority” and inserting  
5 the following:

6 “(a) IN GENERAL.—Except as provided in subsection  
7 (b), the authority”; and

8 (2) by adding at the end the following:

9 “(b) APPLICABILITY.—Subsection (a) shall not apply  
10 to—

11 “(1) section 802;

12 “(2) subsection (d)(2) or (h) of section 803; or

13 “(3) subsection (a), (b) or (c) of section 808.”.

14 **SEC. 103. PERMITTING PROCESS IMPROVEMENTS.**

15 (a) IN GENERAL.—To simplify the process of the  
16 issuance and renewal of special recreation permits and re-  
17 duce the cost of administering special recreation permits,  
18 the Secretary concerned shall—

19 (1) not later than 180 days after the date of  
20 enactment of this Act—

21 (A) evaluate the special recreation permit-  
22 ting process; and

23 (B) identify opportunities—

24 (i) to eliminate duplicative processes;

25 (ii) to reduce costs; and

1 (iii) to decrease processing times; and  
2 (2) not later than 180 days after the date on  
3 which the Secretary concerned completes the evalua-  
4 tion and identification processes under paragraph  
5 (1), revise, as necessary, relevant agency regulations  
6 and policy statements to implement the improve-  
7 ments identified under paragraph (1)(B).

8 (b) CATEGORICAL EXCLUSIONS.—

9 (1) IN GENERAL.—Not later than 1 year after  
10 the date of enactment of this Act, the Secretary con-  
11 cerned shall—

12 (A) evaluate whether 1 or more additional  
13 categorical exclusions developed in compliance  
14 with the National Environmental Policy Act of  
15 1969 (42 U.S.C. 4321 et seq.) would reduce  
16 processing times or costs for the issuance or re-  
17 newal of special recreation permits without sig-  
18 nificantly affecting the human environment;  
19 and

20 (B) if the Secretary concerned determines  
21 under subparagraph (A) that 1 or more addi-  
22 tional categorical exclusions would reduce proc-  
23 essing times or costs for the issuance or re-  
24 newal of special recreation permits without sig-  
25 nificantly affecting the human environment—

1 (i) establish those categorical exclu-  
2 sions in compliance with the National En-  
3 vironmental Policy Act of 1969 (42 U.S.C.  
4 4321 et seq.);

5 (ii) fully document that a category of  
6 actions will not individually or cumulatively  
7 have a significant effect on the human en-  
8 vironment; and

9 (iii) revise relevant agency regulations  
10 and policy statements to implement those  
11 categorical exclusions.

12 (2) ADMINISTRATION.—

13 (A) IN GENERAL.—In administering a cat-  
14 egorical exclusion established under paragraph  
15 (1)(B), the Secretary concerned shall comply  
16 with the National Environmental Policy Act of  
17 1969 (42 U.S.C. 4321 et seq.) (including regu-  
18 lations promulgated pursuant to that Act).

19 (B) EXTRAORDINARY CIRCUMSTANCES.—  
20 In determining whether to use a categorical ex-  
21 clusion established under paragraph (1)(B), the  
22 Secretary concerned shall apply, as applicable,  
23 the extraordinary circumstances procedures de-  
24 scribed in—



1 (i) section 220.6 of title 36, Code of  
2 Federal Regulations (or a successor regula-  
3 tion); and

4 (ii) section 46.215 of title 43, Code of  
5 Federal Regulations (or a successor regula-  
6 tion).

7 (c) NEEDS ASSESSMENTS.—Except as required  
8 under subsection (c) or (d) of section 4 of the Wilderness  
9 Act (16 U.S.C. 1133), the Secretary concerned shall not  
10 conduct a needs assessment as a condition of issuing a  
11 special recreation permit for a public land unit under this  
12 Act.

13 (d) ONLINE APPLICATIONS.—The Secretary con-  
14 cerned shall make applications for special recreation per-  
15 mits available to be completed and submitted online unless  
16 the Secretary concerned determines that making applica-  
17 tions for special recreation permits available to be com-  
18 pleted and submitted online would not improve the effi-  
19 ciency or accessibility of the permitting process.

20 **SEC. 104. PERMIT FLEXIBILITY.**

21 (a) SIMILAR ACTIVITIES.—The Secretary concerned  
22 shall establish a permit administration protocol that au-  
23 thorizes, to the maximum extent practicable, a permittee  
24 issued a special recreation permit for a public land unit  
25 under section 803(h) of the Federal Lands Recreation En-

1   hancement Act (16 U.S.C. 6802(h)) to engage in a rec-  
2   reational activity that is substantially similar to the spe-  
3   cific activity authorized under the special recreation per-  
4   mit, if the substantially similar recreational activity—

5           (1) is comparable in type, nature, scope, and  
6           ecological setting to the specific activity authorized  
7           under the special recreation permit;

8           (2) does not result in a greater impact on nat-  
9           ural and cultural resources than the authorized ac-  
10          tivity;

11          (3) does not adversely affect any other per-  
12          mittee issued a special recreation permit for a public  
13          land unit under that subsection;

14          (4) does not involve the use of a motor, includ-  
15          ing an electric motor, for a previously non-motorized  
16          use; and

17          (5) is consistent with any laws and regulations  
18          (including land use or management plans) applying  
19          to a public land unit.

20       (b) VOLUNTARY RETURN OF SURPLUS SERVICE  
21   DAYS.—The Secretary concerned shall establish a pro-  
22   gram to allow a permittee issued a special recreation per-  
23   mit for a public land unit to voluntarily and temporarily  
24   return to the Secretary concerned 1 or more surplus serv-

1 ice days, to be made available to any other existing or po-  
2 tential permittee.

3 (c) FOREST SERVICE AND BUREAU OF LAND MAN-  
4 AGEMENT TEMPORARY SPECIAL RECREATION PER-  
5 MITS.—

6 (1) IN GENERAL.—Not later than 180 days  
7 after the date of enactment of this Act, the Sec-  
8 retary concerned shall establish and implement a  
9 program to authorize the issuance of temporary spe-  
10 cial recreation permits for new or additional rec-  
11 reational uses of Federal recreational land and water  
12 managed by the Forest Service and the Bureau of  
13 Land Management.

14 (2) TERM OF TEMPORARY PERMITS.—A tem-  
15 porary special recreation permit issued under para-  
16 graph (1) shall be issued for a period of not more  
17 than 2 years.

18 (3) CONVERSION TO LONG-TERM PERMIT.—If  
19 the Secretary concerned determines that a permittee  
20 under paragraph (1) has completed 2 years of satis-  
21 factory operation under the permit proposed to be  
22 converted, the Secretary may provide for the conver-  
23 sion of a temporary special recreation permit issued  
24 under paragraph (1) to a long-term special recre-  
25 ation permit.

1           (4) EFFECT.—Nothing in this subsection alters  
2           or affects the authority of the Secretary to issue a  
3           special recreation permit under subsection (h)(1) of  
4           section 803 of the Federal Lands Recreation En-  
5           hancement Act (16 U.S.C. 6802).

6   **SEC. 105. PERMIT ADMINISTRATION.**

7           (a) PERMIT AVAILABILITY.—

8               (1) NOTIFICATION OF PERMIT AVAILABILITY.—

9                   (A) IN GENERAL.—Except as provided in  
10                  subparagraphs (B) and (C), if the Secretary  
11                  concerned has determined that the Department  
12                  of Agriculture or the Department of the Inte-  
13                  rior, as applicable, is able to issue new special  
14                  recreation permits to recreation service pro-  
15                  viders seeking to use a public land unit, the  
16                  Secretary concerned shall publish that informa-  
17                  tion on the website of the agency that admin-  
18                  isters the relevant public land unit.

19                (B) EXCEPTION FOR CERTAIN PERMITS.—

20                  With respect to a public land unit managed by  
21                  the Forest Service or the Bureau of Land Man-  
22                  agement, subparagraph (A) shall apply only to  
23                  a long-term special recreation permit for the  
24                  public land unit.

1 (C) EXCEPTION FOR RENEWALS AND  
2 REISSUANCES.—Subparagraph (A) shall not  
3 apply to—

4 (i) a renewal or reissuance of an exist-  
5 ing special recreation permit; or

6 (ii) a new special recreation permit  
7 issued to the purchaser of a recreation  
8 service provider that is the holder of an ex-  
9 isting special recreation permit.

10 (D) EFFECT.—Nothing in this paragraph  
11 creates a prerequisite to the issuance of a spe-  
12 cial recreation permit or otherwise limits the  
13 authority of the Secretary concerned—

14 (i) to issue a new special recreation  
15 permit;

16 (ii) to add a new or additional use to  
17 an existing special recreation permit; or

18 (iii) to make special recreation per-  
19 mits available to members of the public.

20 (2) UPDATES.—The Secretary concerned shall  
21 ensure that information published on the website  
22 under this subsection is consistently updated to pro-  
23 vide current and correct information to the public.

24 (3) ELECTRONIC MAIL NOTIFICATION.—The  
25 Secretary concerned shall—

1 (A) establish a system by which potential  
2 special recreation permit applicants may sub-  
3 scribe to receive notification of the availability  
4 of special recreation permits by electronic mail;  
5 and

6 (B) direct employees of the Department of  
7 Agriculture or the Department of the Interior,  
8 as applicable, to use that system to notify the  
9 public of the availability of special recreation  
10 permits.

11 (b) PERMIT APPLICATION ACKNOWLEDGMENT.—Not  
12 later than 60 days after the date on which the Secretary  
13 of the Interior receives a completed application or the Sec-  
14 retary of Agriculture receives a complete proposal for a  
15 special recreation permit for a public land unit, the Sec-  
16 retary concerned shall—

17 (1) provide to the applicant notice acknowl-  
18 edging receipt of the application or proposal; and

19 (2)(A) issue a final decision with respect to the  
20 application or proposal; or

21 (B) provide to the applicant notice of a pro-  
22 jected date for a final decision on the application or  
23 proposal.

1 **SEC. 106. PERMITS FOR MULTIJURISDICTIONAL TRIPS.**

2 (a) SINGLE JOINT SPECIAL RECREATION PER-  
3 MITS.—

4 (1) IN GENERAL.—In the case of a multijuris-  
5 dictional trip, the Federal land management agen-  
6 cies with jurisdiction over the multijurisdictional trip  
7 may offer to the applicant a single joint special  
8 recreation permit that authorizes the use of each  
9 public land unit under the jurisdiction of those Fed-  
10 eral land management agencies.

11 (2) LEAD AGENCY.—In offering a single joint  
12 special recreation permit under paragraph (1), the  
13 applicable Federal land management agencies shall  
14 designate a lead agency for administering the single  
15 joint special recreation permit based on the following  
16 considerations:

17 (A) The length of the multijurisdictional  
18 trip and the relative portions of the multijuris-  
19 dictional trip on each public land unit.

20 (B) The congressional or administrative  
21 designations that apply to the areas to be used  
22 during the multijurisdictional trip and the de-  
23 gree to which those designations impose limita-  
24 tions on recreational use.

25 (C) The relative ability of the Federal land  
26 management agencies with jurisdiction over the

1           multijurisdictional trip to respond to the single  
2           joint special recreation permit application in a  
3           timely manner.

4           (D) Other relevant administrative consider-  
5           ations.

6           (3) APPLICATION.—An applicant desiring to be  
7           offered a single joint special recreation permit under  
8           paragraph (1) shall submit to the lead agency an ap-  
9           plication, as required by the lead agency.

10          (4) OPTION TO APPLY FOR SEPARATE PER-  
11          MITS.—An applicant for a special recreation permit  
12          for a multijurisdictional trip may apply to each ap-  
13          plicable Federal land management agency for a sep-  
14          arate permit for the portion of the multijuris-  
15          dictional trip on the public land unit managed by  
16          each applicable Federal land management agency.

17          (5) PROHIBITIONS.—Nothing in this section  
18          shall be construed to allow an activity that would  
19          otherwise be prohibited on the public land unit  
20          where the activity would take place.

21          (b) REQUIREMENTS.—In issuing a single joint special  
22          recreation permit under subsection (a), the lead agency  
23          shall—

24               (1) coordinate with each associated agency, con-  
25               sistent with the authority of the Secretary concerned



1 under section 330 of the Department of the Interior  
2 and Related Agencies Appropriations Act, 2001 (43  
3 U.S.C. 1703), to develop and issue 1 joint permit  
4 that covers the entirety of the multijurisdictional  
5 trip;

6 (2) in processing the joint special recreation  
7 permit application, incorporate the findings, inter-  
8 ests, and needs of the associated agency;

9 (3) in issuing the joint special recreation per-  
10 mit, clearly identify the agencies that have the au-  
11 thority to enforce the terms, stipulations, conditions  
12 and agreements of the joint special recreation per-  
13 mit, as determined under subsection (d); and

14 (4) complete the permitting process within a  
15 reasonable timeframe.

16 (c) COST RECOVERY.—The coordination with the as-  
17 sociated agency under subsection (b) shall not be subject  
18 to cost recovery.

19 (d) ENFORCEMENT AUTHORITY.—

20 (1) DELEGATION OF AUTHORITY TO LEAD  
21 AGENCY.—In administering a single joint special  
22 recreation permit under subsection (a), the associ-  
23 ated agency shall delegate to the lead agency the au-  
24 thority—

1 (A) to enforce the terms, stipulations, con-  
2 ditions, and agreements of the joint special  
3 recreation permit, as may be required by the  
4 regulations of the Secretary of the associated  
5 agency; and

6 (B) to suspend, terminate, or revoke the  
7 joint special recreation permit for—

8 (i) noncompliance with Federal, State,  
9 or local laws and regulations;

10 (ii) noncompliance with the terms of  
11 the joint special recreation permit; or

12 (iii) failure of the holder of the joint  
13 special recreation permit to exercise the  
14 privileges granted by the joint special  
15 recreation permit.

16 (2) RETENTION OF AUTHORITY BY THE ASSOCI-  
17 ATED AGENCY.—The associated agency shall retain  
18 the authority to enforce the terms, stipulations, con-  
19 ditions, and agreements in the joint special recre-  
20 ation permit that apply specifically to the use occur-  
21 ring on the public land unit managed by the associ-  
22 ated agency.

23 (e) WITHDRAWAL.—

1           (1) IN GENERAL.—The lead agency or an asso-  
2           ciated agency may withdraw from a joint special  
3           recreation permit at any time.

4           (2) ISSUANCE OF SEPARATE PERMITS.—

5                 (A) IN GENERAL.—In the case of a with-  
6           drawal by 1 or more agencies under paragraph  
7           (1), if the holder of the joint special recreation  
8           permit is in compliance with the requirements  
9           of the joint special recreation permit, the lead  
10          agency and each associated agency shall issue  
11          to the holder of the joint special recreation per-  
12          mit a new, separate special recreation permit  
13          for any use occurring on the public land unit  
14          managed by the agency.

15                (B) REQUIREMENTS.—A special recreation  
16          permit issued under subparagraph (A) shall  
17          contain the same or substantially similar terms,  
18          conditions, and operating stipulations as the  
19          joint special recreation permit from which an  
20          agency has withdrawn under paragraph (1).

21                (C) NO NEW APPLICATION.—The holder of  
22          a joint special recreation permit from which an  
23          agency has withdrawn under paragraph (1)  
24          shall not be required to submit a new applica-

1           tion for a separate special recreation permit  
2           under subparagraph (A).

3       (f) TREATMENT OF PUBLIC LAND UNITS CHARGING  
4 ENTRANCE FEES.—Entrance fees may still be collected  
5 in addition to any special recreation permit fees for any  
6 trip that originates on, or outside of but passes through,  
7 a public lands unit that charges such fees.

8 **SEC. 107. FOREST SERVICE PERMIT USE REVIEWS.**

9       (a) IN GENERAL.—If the Secretary of Agriculture  
10 (referred to in this section as the “Secretary”) conducts  
11 a special recreation permit use review in renewing a spe-  
12 cial recreation permit or adjusting allocations of use in  
13 a special recreation permit, the Secretary shall—

14           (1) take into consideration the performance of  
15 the special recreation permit holder during the re-  
16 viewed period; and

17           (2) if the special recreation permit holder re-  
18 ceives a satisfactory performance review, allocate to  
19 the special recreation permit holder the highest level  
20 of actual annual use during the period under review  
21 plus 25 percent of that use, not to exceed the level  
22 allocated to the special recreation permit holder on  
23 the date on which the special recreation permit was  
24 issued.

25       (b) ADDITIONAL CAPACITY.—

1           (1) IN GENERAL.—If additional use capacity is  
2           available the Secretary may, at any time, assign ad-  
3           ditional use capacity to 1 or more qualified recre-  
4           ation service providers.

5           (2) ASSIGNMENT NOT SUBJECT TO CAP ON  
6           USE.—Notwithstanding subsection (a), in assigning  
7           additional use capacity under paragraph (1), the  
8           Secretary may assign additional use capacity to an  
9           existing special recreation permit holder even if that  
10          assignment would exceed the amount of use allo-  
11          cated to the special recreation permit holder on the  
12          date on which the special recreation permit was  
13          issued.

14          (c) WAIVER.—The Secretary may waive a special  
15          recreation permit use review for any period during which  
16          use of the assigned capacity has been prevented by a cir-  
17          cumstance beyond the control of the special recreation per-  
18          mit holder, such as—

- 19               (1) unfavorable weather;
- 20               (2) fire;
- 21               (3) natural disaster;
- 22               (4) wildlife displacement;
- 23               (5) business interruption;
- 24               (6) insufficient availability of hunting and fish-  
25          ing licenses; or

1 (7) significant seasonal variability or off-peak  
2 periods within the allocated period of use.

3 (d) APPROVAL OF NON-USE.—

4 (1) IN GENERAL.—In any circumstance for  
5 which the holder of a special recreation permit would  
6 qualify for a waiver under subsection (c), on request  
7 of the holder of the special recreation permit, the  
8 Secretary may approve non-use by the holder of the  
9 special recreation permit without reducing the num-  
10 ber of service days assigned to the special recreation  
11 permit.

12 (2) TEMPORARY REASSIGNMENT OF USE.—The  
13 Secretary may temporarily assign any period of non-  
14 use approved under paragraph (1) to any other ex-  
15 isting or potential permittee.

16 **SEC. 108. LIABILITY.**

17 (a) EXCULPATORY AGREEMENTS.—

18 (1) IN GENERAL.—A Federal land management  
19 agency shall not implement, administer, or enforce  
20 any regulation, guidance, or policy regarding the use  
21 of an exculpatory agreement between a special recre-  
22 ation permit holder and a customer of the special  
23 recreation permit holder relating to services provided  
24 under a special recreation permit.

1           (2) SAVINGS CLAUSE.—Nothing in this sub-  
2       section preempts, displaces, modifies, or eliminates  
3       any State law (including common law) regarding ex-  
4       culpatory agreements.

5       (b) INDEMNIFICATION BY GOVERNMENT ENTI-  
6       TIES.—The Secretary concerned may not require a recre-  
7       ation service provider to indemnify the United States as  
8       a condition for issuing a special recreation permit for a  
9       public land unit under this section 803(h) of the Federal  
10      Lands Recreation Enhancement Act (16 U.S.C. 6802(h))  
11      if—

12           (1) the recreation service provider is prohibited  
13      by State or local law from providing indemnification  
14      to the United States; and

15           (2) the recreation service provider—

16                (A) carries the minimum amount of liabil-  
17                ity insurance coverage required by the issuing  
18                agency for the activities conducted under the  
19                special recreation permit; or

20                (B) is self-insured for the same amount.

21      **SEC. 109. COST RECOVERY REFORM.**

22           (a) REVISION OF REGULATIONS.—

23                (1) IN GENERAL.—Not later than 1 year after  
24                the date of enactment of this Act, the Secretary of  
25                Agriculture shall revise section 251.58 of title 36,

1 Code of Federal Regulations, and the Secretary of  
2 the Interior shall revise subsections (e) and (f) of  
3 section 2932.31 of title 43, Code of Federal Regula-  
4 tions, to be consistent with this section.

5 (2) LIMITATION.—In carrying out paragraph  
6 (1), the Secretary of Agriculture and the Secretary  
7 of the Interior shall not include anything in the re-  
8 vised regulations that would limit the authority of  
9 the Secretary concerned to issue or renew special  
10 recreation permits.

11 (b) DE MINIMIS EXEMPTION FROM COST RECOV-  
12 ERY.—

13 (1) IN GENERAL.—Any regulation promulgated  
14 by the Secretary of the Interior or the Secretary of  
15 Agriculture to establish fees to recover the costs of  
16 processing an application for a special recreation  
17 permit issued by the U.S. Forest Service or the Bu-  
18 reau of Land Management, or for monitoring an au-  
19 thorization under a special recreation permit issued  
20 by the U.S. Forest Service or the Bureau of Land  
21 Management, shall include an exemption providing  
22 that fees may not be recovered for not less than the  
23 first 50 hours of work necessary in any 1 year to  
24 process the application or monitor the authorization.



1           (2) MULTIPLE APPLICATIONS.—In situations  
2           involving multiple applications for special recreation  
3           permits issued by the U.S. Forest Service or the Bu-  
4           reau of Land Management for similar services in the  
5           same public land unit or area that, in the aggregate,  
6           require more hours to process than are exempt  
7           under the regulations promulgated under paragraph  
8           (1), the Secretary concerned shall, regardless of  
9           whether the applications are solicited or unsolicited  
10          and whether there is competitive interest—

11                 (A) determine the share of the aggregate  
12                 quantity of hours to be allocated to each appli-  
13                 cation on an equal or prorated basis, as appro-  
14                 priate; and

15                 (B) for each application, apply a separate  
16                 exemption as specified in the regulations pro-  
17                 mulgated under paragraph (1) to the share of  
18                 the aggregate hours allocated to the application.

19          (c) COST REDUCTION.—To the maximum extent  
20          practicable, the agency processing an application for a spe-  
21          cial recreation permit shall use existing studies and anal-  
22          ysis to reduce the quantity of work and costs necessary  
23          to process the application.

1   **SEC. 110. EXTENSION OF SPECIAL RECREATION PERMITS.**

2           (a) IN GENERAL.—Subject to subsection (b), if the  
3 holder of a long-term special recreation permit makes a  
4 timely and sufficient request for renewal of the long-term  
5 special recreation permit, the expiration of the permit  
6 shall be tolled in accordance with the undesignated matter  
7 following section 558(c)(2) of title 5, United States Code,  
8 until such time as the request for renewal has been finally  
9 determined by the Secretary concerned.

10          (b) LIMITATION.—Any tolling under subsection (a)  
11 shall be for a period of not more than 5 years.

12          (c) RESPONSIBILITY OF THE SECRETARY CON-  
13 CERNED.—Before allowing the expiration of a permit to  
14 be tolled under subsection (a), the Secretary concerned,  
15 to the maximum extent practicable, shall complete the re-  
16 newal process.

17   **SEC. 111. AVAILABILITY OF FEDERAL AND STATE RECRE-**  
18                           **ATION PASSES.**

19          (a) IN GENERAL.—The Federal Lands Recreation  
20 Enhancement Act is amended by inserting after section  
21 805 (16 U.S.C. 6804) the following:

22   **“SEC. 805A. AVAILABILITY OF FEDERAL AND STATE RECRE-**  
23                           **ATION PASSES.**

24          “(a) ESTABLISHMENT OF PROGRAM.—

25                  “(1) IN GENERAL.—To improve the availability  
26 of Federal and State outdoor recreation passes, the

1 Secretaries are encouraged to consult with States to  
2 coordinate the availability of Federal and State  
3 recreation passes to allow a purchaser to buy a Fed-  
4 eral recreation pass and a State recreation pass in  
5 the same transaction.

6 “(2) INCLUDED PASSES.—Passes covered by  
7 the program established under paragraph (1) in-  
8 clude—

9 “(A) an America the Beautiful—the Na-  
10 tional Parks and Federal Recreational Lands  
11 Pass under section 805; and

12 “(B) any pass covering any fees charged  
13 by participating States and localities for en-  
14 trance and recreational use of parks and public  
15 land in the participating States.

16 “(b) AGREEMENTS WITH STATES.—

17 “(1) IN GENERAL.—The Secretaries, after con-  
18 sultation with the States, may enter into agreements  
19 with States to coordinate the availability of passes  
20 as described in subsection (a).

21 “(2) REVENUE FROM PASS SALES.—The agree-  
22 ments between the Secretaries and the States shall  
23 ensure that—

24 “(A) funds from the sale of State passes  
25 are transferred to the appropriate State agency;

1           “(B) funds from the sale of Federal passes  
2           are transferred to the appropriate Federal  
3           agency; and

4           “(C) fund transfers are completed by the  
5           end of a fiscal year for all pass sales occurring  
6           during the fiscal year.

7           “(3) NOTICE.—In entering into an agreement  
8           under paragraph (1), the Secretaries shall publish in  
9           the Federal Register a notice describing the agree-  
10          ment.”.

11          (b) CLERICAL AMENDMENT.—The table of contents  
12          for the Federal Lands Recreation Enhancement Act (16  
13          U.S.C. 6801 et seq.) is amended by inserting after the  
14          item relating to section 805 the following:

          “Sec. 805A. Availability of Federal and State recreation passes.”.

15      **SEC. 112. ONLINE PURCHASES OF AMERICA THE BEAU-**  
16                           **TIFUL—THE NATIONAL PARKS AND FEDERAL**  
17                           **RECREATIONAL LANDS PASS.**

18          (a) IN GENERAL.—Section 805(a)(6) of the Federal  
19          Lands Recreation Enhancement Act (16 U.S.C.  
20          6804(a)(6)) is amended by striking subparagraph (A) and  
21          inserting the following:

22               “(A) IN GENERAL.—The Secretaries shall  
23               sell the America the Beautiful—the National  
24               Parks and Federal Recreational Lands Pass—

1 “(i) at all Federal recreational lands  
2 and waters at which an entrance fee or a  
3 standard amenity recreation fee is charged  
4 where feasible to do so;

5 “(ii) at such other locations as the  
6 Secretaries consider appropriate and fea-  
7 sible; and

8 “(iii) through the website of each of  
9 the Federal land management agencies and  
10 the websites of the relevant units and  
11 subunits of those agencies, with—

12 “(I) a prominent link on each  
13 website; and

14 “(II) information about where  
15 and when passes are needed.”.

16 (b) ENTRANCE PASS AND AMENITY FEES.—The Sec-  
17 retaries shall make available for payment online, if appro-  
18 priate and feasible, for each public land unit where passes  
19 and fees are required—

20 (1) all entrance fees under section 803(e) of the  
21 Federal Lands Recreation Enhancement Act (16  
22 U.S.C. 6802(e));

23 (2) all standard amenity recreation fees under  
24 section 803(f) of that Act (16 U.S.C. 6802(f)); and

1 (3) all expanded amenity recreation fees under  
2 section 803(g) of that Act (16 U.S.C. 6802(g)).

3 **TITLE II—ACCESSING THE**  
4 **OUTDOORS**

5 **SEC. 201. ACCESS FOR SERVICEMEMBERS AND VETERANS.**

6 (a) IN GENERAL.—The Secretaries are encouraged to  
7 work with the Secretary of Defense and the Secretary of  
8 Veterans Affairs to ensure servicemembers and veterans  
9 have access to outdoor recreation and to outdoor-related  
10 volunteer and wellness programs as a part of the basic  
11 services provided to servicemembers and veterans.

12 (b) INCLUSION OF INFORMATION.—Each branch of  
13 the Armed Forces is encouraged to include information  
14 regarding outdoor recreation and outdoors-based careers  
15 in the materials and counseling services focused on resil-  
16 ience and career readiness provided in transition pro-  
17 grams, including—

18 (1) the benefits of outdoor recreation for phys-  
19 ical and mental health;

20 (2) resources to access guided outdoor trips and  
21 other outdoor programs connected to the Depart-  
22 ment of Veterans Affairs; and

23 (3) information regarding programs and jobs  
24 focused on continuing national service such as the

1 Public Land Corps, AmeriCorps, or a conservation  
2 corps program.

3 (c) OUTDOOR RECREATION PROGRAM ATTEND-  
4 ANCE.—Each branch of the Armed Forces is encouraged  
5 to permit members of the Armed Forces on active duty  
6 status, at the discretion of the commander of the member,  
7 to use not more than 7 days of a permissive temporary  
8 duty assignment or terminal leave allotted to the member  
9 to participate in a program related to environmental stew-  
10 ardship or guided outdoor recreation following deploy-  
11 ment.

12 (d) VETERAN HIRING.—The Secretaries are strongly  
13 encouraged to hire veterans in all positions related to the  
14 management of Federal recreational lands and waters.

## 15 **TITLE III—MAKING RECREATION** 16 **A PRIORITY**

### 17 **SEC. 301. EXTENSION OF SEASONAL RECREATION OPPOR-** 18 **TUNITIES.**

19 (a) IN GENERAL.—

20 (1) EXTENSION OF RECREATIONAL SEASON.—

21 The relevant unit managers of Federal recreational  
22 lands and waters managed by the Forest Service,  
23 the Bureau of Land Management, and the National  
24 Park Service may—

1 (A) identify areas of Federal recreational  
2 lands and waters in which recreation use is  
3 highly seasonal;

4 (B) where appropriate, extend the recre-  
5 ation season or increase recreation use in a sus-  
6 tainable manner during the offseason; and

7 (C) make information about extended sea-  
8 son schedules and related recreational opportu-  
9 nities available to the public and local commu-  
10 nities.

11 (2) CLARIFICATION.—Nothing in this sub-  
12 section precludes the Secretaries from providing for  
13 additional recreational opportunities and uses at  
14 times other than those referred to in paragraph (1).

15 (b) INCLUSIONS.—An extension under subsection  
16 (a)(1) may include—

17 (1) the addition of facilities that would increase  
18 recreation use during the offseason; and

19 (2) improvement of access to the area to extend  
20 the season.

21 (c) REQUIREMENT.—An extension under subsection  
22 (a)(1) shall be compatible with all applicable Federal laws,  
23 regulations, and policies, including land use plans.



1   **SEC. 302. RECREATION PERFORMANCE METRICS.**

2           (a) IN GENERAL.—The Chief of the Forest Service  
3 and the Director of the Bureau of Land Management shall  
4 evaluate land managers under their jurisdiction based on  
5 the achievement of applicable agency recreational and  
6 tourism metrics as described in applicable land manage-  
7 ment plans.

8           (b) METRICS.—

9               (1) IN GENERAL.—The metrics used to evaluate  
10 recreation and tourism outcomes shall ensure—

11                   (A) the advancement of recreation and  
12 tourism goals; and

13                   (B) the ability of the land manager to en-  
14 hance the outdoor experience of the visitor.

15               (2) INCLUSIONS.—The metrics referred to in  
16 paragraph (1) shall include—

17                   (A) the extent of positive economic im-  
18 pacts;

19                   (B) visitation by families;

20                   (C) the number of visiting school and  
21 youth groups;

22                   (D) the number of available recreational  
23 opportunities;

24                   (E) the quality of visitor experience;

25                   (F) the number of recreational and envi-  
26 ronmental educational programs offered;

1 (G) visitor satisfaction; and

2 (H) the maintenance and expansion of ex-  
3 isting recreation infrastructure.

4 **SEC. 303. RECREATION MISSION.**

5 (a) DEFINITION OF FEDERAL AGENCY.—In this sec-  
6 tion, the term “Federal agency” means each of—

7 (1) the Corps of Engineers;

8 (2) the Bureau of Reclamation;

9 (3) the Federal Energy Regulatory Commission;

10 and

11 (4) the Department of Transportation.

12 (b) MISSION.—With respect to the mission of the  
13 Federal agency, each Federal agency shall consider how  
14 land and water management decisions can enhance recre-  
15 ation opportunities and the recreation economy.

16 **TITLE IV—MAINTENANCE OF**  
17 **PUBLIC LAND**

18 **Subtitle A—Volunteers**

19 **SEC. 401. PRIVATE-SECTOR VOLUNTEER ENHANCEMENT**  
20 **PROGRAM.**

21 (a) PURPOSE.—The purpose of this section is to pro-  
22 mote private-sector volunteer programs within the Depart-  
23 ment of the Interior and the Department of Agriculture  
24 to enhance stewardship, recreation access, and sustain-  
25 ability of the resources, values, and facilities of the Fed-

1 eral recreational lands and waters managed by the Federal  
2 land management agencies.

3 (b) DEFINITIONS.—In this section:

4 (1) SECRETARY CONCERNED.—The term “Sec-  
5 retary concerned” means—

6 (A) the Secretary of Agriculture (acting  
7 through the Chief of the Forest Service), with  
8 respect to National Forest System land; and

9 (B) the Secretary of the Interior, with re-  
10 spect to land managed by the Bureau of Land  
11 Management.

12 (2) VOLUNTEER.—The term “volunteer” means  
13 any individual who performs volunteer services under  
14 this section.

15 (c) ESTABLISHMENT.—The Secretary concerned  
16 shall carry out a program under which the Secretary con-  
17 cerned shall—

18 (1) enhance private-sector volunteer programs;

19 (2) actively promote private-sector volunteer op-  
20 portunities; and

21 (3) provide outreach to, and coordinate with,  
22 the private sector for the purposes described in para-  
23 graphs (1) and (2).

24 (d) COOPERATIVE AGREEMENTS FOR STEWARDSHIP  
25 OF FEDERAL LAND.—

1           (1) AUTHORITY TO ENTER INTO AGREE-  
2           MENTS.—The Secretary concerned may enter into  
3           cooperative agreements (in accordance with section  
4           6305 of title 31, United States Code) with private  
5           agencies, organizations, institutions, corporations,  
6           individuals, or other entities to carry out one or  
7           more projects or programs with a Federal land man-  
8           agement agency in accordance with this section.

9           (2) PROJECT AND PROGRAM INSTRUCTIONS.—  
10          The Secretary concerned shall include in the cooper-  
11          ative agreement the desired outcomes of the project  
12          or program and the guidelines for the volunteers to  
13          follow, including—

14                (A) the physical boundaries of the project  
15                or program;

16                (B) the equipment the volunteers are au-  
17                thorized to use to complete the project or pro-  
18                gram;

19                (C) the training the volunteers are re-  
20                quired to complete, including agency consider-  
21                ation and incorporation of training offered by  
22                qualified nongovernmental organizations and  
23                volunteer partner organizations;

1 (D) the actions the volunteers are author-  
2 ized to take to complete the project or program;  
3 and

4 (E) any other information that the Sec-  
5 retary concerned determines necessary for the  
6 volunteer group to complete the project or pro-  
7 gram.

8 (3) AUTHORIZED PROJECTS AND PROGRAMS.—  
9 Subject to paragraph (4), the Secretary concerned  
10 may use a cooperative agreement to carry out  
11 projects and programs for Federal land that—

12 (A) promote the stewardship of resources  
13 of Federal land by volunteers;

14 (B) support maintaining the resources,  
15 trails, and facilities on Federal land in a sus-  
16 tainable manner;

17 (C) increase awareness, understanding,  
18 and stewardship of Federal land through the  
19 development, publication, or distribution of edu-  
20 cational materials and products; and

21 (D) promote the use of Federal land as  
22 outdoor classrooms.

23 (4) CONDITIONS ON USE OF AUTHORITY.—The  
24 Secretary concerned may use a cooperative agree-  
25 ment under paragraph (1) to carry out a project or

1 program for the Federal land only if the project or  
2 program—

3 (A) complies with all Federal laws (includ-  
4 ing regulations) and policies;

5 (B) is consistent with an applicable man-  
6 agement plan for any Federal recreational lands  
7 and waters involved;

8 (C) is monitored by the relevant Federal  
9 land management agency during the project  
10 and after project completion to determine com-  
11 pliance with the instructions under paragraph  
12 (2); and

13 (D) satisfies such other terms and condi-  
14 tions as the Secretary concerned determines to  
15 be appropriate.

16 **SEC. 402. ENHANCING OUTDOOR RECREATION THROUGH**  
17 **PUBLIC LANDS SERVICE ORGANIZATIONS.**

18 In carrying out projects on public lands that would  
19 directly or indirectly enhance recreation, the Secretaries  
20 shall—

21 (1) to the maximum extent practicable—

22 (A) use qualified youth or conservation  
23 corps as defined in section 203(11) of the Pub-  
24 lic Lands Corps Act of 1993 (16 U.S.C.  
25 1722(11)); and

1 (B) use non-profit wilderness and trails  
2 stewardship organizations;

3 (2) consult with the Corps Network, the Na-  
4 tional Wilderness Stewardship Alliance, American  
5 Trails, and other public lands stewardship organiza-  
6 tions for the purpose of identifying appropriate  
7 projects, activities, and workforce development out-  
8 comes; and

9 (3) waive any matching funds requirements, in-  
10 cluding under section 212(a)(1) of the Public Lands  
11 Corps Act of 1993 (16 U.S.C. 1729(a)(1)).

12 **Subtitle B—Priority Trail**  
13 **Maintenance**

14 **SEC. 411. INTERAGENCY TRAIL MANAGEMENT.**

15 (a) IN GENERAL.—The Secretaries shall establish an  
16 interagency trail management plan to manage and main-  
17 tain in a uniform manner trails that cross jurisdictional  
18 boundaries between Federal land management agencies.

19 (b) REQUIREMENT.—The plan established under sub-  
20 section (a) shall ensure compliance with all Federal laws.

Amend the title so as to read: “A bill to promote in-  
novative approaches to outdoor recreation on Federal  
land and to increase opportunities for collaboration with  
non-Federal partners, and for other purposes.”.

